

Message Text

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ACTION EB-12

INFO OCT-01 AF-10 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

DOT-00 INR-11 NSAE-00 RSC-01 FAA-00 L-03 SS-20 H-03

DRC-01 /071 W

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R 051125Z OCT 74

FM AMEMBASSY ACCRA

TO SECSTATE WASHDC 5163

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E. O. 11652: N/A

TAGS: EAIR, GH

SUBJ: CIVAIR: BILATERAL AGREEMENT NEGOTIATIONS: INITIAL GOG
REACTION TO USG POSITION RESTATEMENT

REF: A. ACCRA 5186 AND PREVIOUS (B) ACCRA 4179

1. SUMMARY: PAPER OUTLINING USG POSITION DELIVERED OCT 4.
INITIAL GOG REACTION IS THAT IT IS UNMOVED BY ECONOMIC
ARGUMENTS AND CONTINUES TO DEMAND BILATERAL AGREEMENT
GRANTING RECIPROCITY -- WHICH WOULD PROBABLY NOT RPT NOT BE
EXERCISED --, ABSENT WHICH PAN AM MAY WILL LOSE ITS RIGHTS
IN GHANA. END SUMMARY.

2. ON OCT 4 EMBOFFS (BAXTER AND GRANER) DELIVERED THE "CAA
US AIR SERVICES" PAPER (TEXT OF WHICH POUCHED WITH SEPT 24
BISHOP-TO-HANSON LETTER), IN FORM OF AIDE MEMOIRE, TO MFA
(ASMAH, SUPERVISING DIRECTOR, ECONOMIC RELATIONS AND BROBBEY,
CHIEF OF BILATERAL
ECONOMIC RELATIONS).

3 ASMAH RESTATED GOG POSITION THAT BILATERAL AGREEMENT
GRANTING RECIPROCITY WAS NECESSARY, AFTER WHICH MODALITIES
COULD BE DISCUSSED. ECONOMIC CONSIDERATIONS WOULD THEN
COMPEL GOG TO EXAMINE WHETHER GHANA AIRWAYS

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U.S. WAS FEASIBLE, AND, IF SO, IN WHAT MANNER -- HE SEEMED INTRIGUED BY OLOCKED SPACE ARRANGEMENT, AND REQUESTED SOME DETAILS REGARDING IT (ASMAH ONLY RECENTLY ASSIGNED TO MFA ECON RELATIONS). HOWEVER, HE MADE PLAIN THAT BILATERAL MUST COME FIRST.

4. ASMAH EXPLICITLY SAID THAT IN EVENT NO BILATERAL AGREED TO THEN PANAM RIGHTS AT ACCRA MIGHT WELL BE WITHDRAWN. THEREAFTER, FRESH NEGOTIATIONS MIGHT BE CARRIED ON.

5. EMBOFFS RESTATED ECONOMIC ARGUMENTS, ESSENTIALLY AS IN PAPER, BUT ASMAH SEEMED CONCERNED PRIMARILY WITH POLITICAL CONSIDERATION OF GRANT OF RECIPROCITY. EMBOFF ASKED ON PURELY PERSONAL, UNINSTRUCTED BASIS WHETHER GOG MIGHT ACCEPT INSTEAD OF A BILATERAL A USG STATEMENT FOR THE RECORD THAT IT REMAINED FAITHFUL TO PRINCIPLE OF RECIPROCITY TO WHICH IT HAD ALREADY SUBSCRIBED IN INTERNATIONAL INSTRUMENTS. ASMAH REPLIED IN SIMILAR VEIN THAT THIS WOULD PROBABLY NOT RPT NOT DO.

6. ASMAH PROMISED GOG WOULD STUDY PAPER AND RESPOND IN DUE COURSE, WHILE EMBOFFS PROMISED TO REPORT REACTION.

7. COMMENT: IT APPEARS THERE IS LITTLE FLEXIBILITY IN GOG POSITION, AND THAT UNLESS USG WILLING GRANT RECIPROCITY IN AN AGREEMENT PAN AM COULD SHORTLY LOSE ITS RIGHTS IN GHANA.

HANSON

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